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FINAL REPORT

Exploring Future Ecosystem Services: A Scenario Planning Approach to
Uncertainty in the South East Lowveld of Zimbabwe

by

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40 **Abstract**

41

42 Problems related to natural resource management are typically complex and require
43 integration of information across several scales and disciplines. This is particularly evident
44 where there are multiple stakeholders with different interests and appealing to different
45 planning horizons. In such cases, scenario analysis has been widely promoted as a useful
46 tool for exploring key uncertainties which shape the future of social-ecological systems
47 often characterised by high unpredictability. Here we discuss our experiences from one
48 year of ethnographic study in a project that was implementing participatory scenario
49 planning methodology in three wards in the South East Lowveld of Zimbabwe. Scenarios
50 were mainly concerned with exploring possible futures for ecosystem services and human
51 well being in the Lowveld. To this end, we investigated the various domains of drivers
52 ranging from technological, environmental/nature, political, human, institutional and
53 economic and extrapolated the impacts of changes in their relationships extending for
54 about 25-30 years into the future. Our main intention was to discuss these drives in the
55 context of the Great Limpopo Transfrontier Conservation Area. Our intention was to
56 develop loosely linked scenarios that can be used to influence stakeholder decisions in
57 formulating robust resource governance regimes. Generating local scenarios with semi-
58 literate communities is time consuming requiring strong commitment from social scientific
59 researchers with strong facilitation skills. Generally, developing scenarios is resource
60 intensive, particularly when the aim is a top-down and bottom-up iterative cycle.
61 Stakeholders should be typically involved in multiple workshops to ensure that the
62 scenarios are credible and impart a sense of ownership. Most importantly, scenario
63 planning allowed communities to transcend the constraints of the hear-and-now mindset
64 which often characterise their livelihood decisions and place renewed emphasis on
65 engagement and communication with decision makers so as to devise strategies that
66 enhance their benefits within the GLTFCA.

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71 **Introduction**

72 This report outlines progress made under the project entitled ‘**Exploring Future**
73 **Ecosystems Services: A Scenario Planning Approach to Uncertainty in the South**
74 **East Lowveld of Zimbabwe**’ which received funding from WCS-AHEAD Seed Grants
75 Programme. The report summarises research activities carried out between January 2009
76 and February 2010. The report gives insights derived from empirical observations and
77 data gathered from three wards located the South East Lowveld, Zimbabwe. The focus of
78 experimenting with scenario planning methodology has been to give local populations
79 neighbouring the GLTP an enhanced ability to adapt and change to the challenges and
80 opportunities as the GLTFCA is implemented across the three countries (CASS, 2006).
81 The GLTFCA boundaries are undefined but it encompasses core protected park areas,
82 communal lands and land held under private tenure. It comprises a mosaic of different
83 landuse categories held under different tenure regimes making planning in such
84 environments very complex. This is exacerbated by the fact that there appears to be
85 mismatches between ecological and institutional scales which makes key decisions and
86 policies affecting the TFCAs. This requires innovative approaches that promote key
87 stakeholders to explore their plausible futures in a participatory manner and call for
88 negotiation in the policy arena. In this report, we argue that exploring alternative scenarios
89 for the development of the South East Lowveld is critical for the TFCA evolution itself as
90 success will very likely depend on co-operation amongst stakeholders. Scenario planning
91 offers a promising collaborative approach for building resilience to the future’s
92 unpredictability as it provides an opportunity to local farmers to develop a refined
93 understanding of the relationships between ecosystem services and human well being at
94 multiple scales. This report outlines results from field level activities that were conducted
95 over a one year period. In the next sections, we highlight the objectives of the study. This
96 is followed by a brief description of the methodological approach and a characterisation of
97 the key livelihood strategies for most farmers in the area. In the penultimate section, we
98 discuss the key methods and processes of scenario building and the last section focus is on
99 key lessons.

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103 **Objectives**

104 This AHEAD-GLTFCA Seed Grant was meant to support on-site field research for PhD
105 studies. The overall aim of the broader study is to develop insights on the dynamics
106 surrounding local level participatory scenario planning and explore how it can enhance self
107 organisation, learning and empowerment of marginalized stakeholders and promote
108 negotiation amongst stakeholders within the GLTFCA. The specific objectives for this
109 current study are stated as follows:

- 110 1. To explore key livelihood strategies of Sengwe Communal Area Lands and provide
111 an overview of key TFCA developments likely to affect them
- 112 2. To explore and define the key system processes, drivers and interactions for the
113 future of the Lowveld using participatory scenario planning methods
- 114 3. Develop community scenarios and relate the community scenarios to higher level
115 scenarios developed for the GLTFCA on concerns such as livestock/veterinary
116 disease control, tourism etc with the aim developing multi-scale scenarios for the
117 GLTFCA in the long term
- 118 4. Highlight key lessons and make comparison across wards on the application of the
119 methodology.

120

121 **Methodology and Study Area**

122 *Description of the Study Area*

123 The study was conducted in three wards located in the South East Lowveld of Zimbabwe
124 namely Pahlela/Makanani (ward 13: 64 798 ha), Sengwe (ward 14: 81 279ha) and Malipati
125 (ward 15: 95 312ha). The area lies close to the Gonarezhou National Park and part of
126 Sengwe and Malipati ward provide a corridor link for the GLTP. Generally, the area is
127 commonly known as Sengwe Communal Lands and is important in that it provides the link
128 through the Sengwe Tshipise corridor, which is a very strategic area in terms of the Great
129 Limpopo Transfrontier Park (GLTP). The region is characterized by low rainfall, poor
130 soils of low agricultural potential and high temperatures. Mean annual rainfall ranges
131 between 300 to 600mm and effective rainfall occurs mainly from October to April, but the
132 rainfall is highly variable both between and within years and the variability has increased
133 over the past decades. The area experiences frequent droughts which threaten household
134 food security and negatively impact on crop and livestock production. Vegetation is

135 predominantly characterised by woodlands comprised of mopane (*Clophomospemum*
136 *mopane*) which provides useful forage to livestock especially in dry years. Mopane
137 woodlands and mixed species shrubland are also common.

138

139 *Research approach and methods*

140 Methods used for data collection included key informant interviews, focus group
141 discussions and scenario workshops. In order to understand current livelihood strategies
142 we used a questionnaire and carried out institutional mapping, community historical
143 profiling to explore some of the changes that had impact on local organisation of
144 livelihoods in the area. To achieve this, we recruited and trained six research assistants in
145 basic skills and methods for conducting social science research. We especially wanted
146 them to be creative in mobilising communities during the scenario planning workshops.
147 Key informant interviews were conducted with councillors, headmen, village heads and
148 RDC executives, representatives of development committees (e.g. Malipati Irrigation
149 Scheme, Sengwe Vamanani Crafts Association, Malipati Development Trust). Altogether
150 we conducted 13 key interviews, 5 Focus Group Discussions and facilitated an average of
151 four scenario workshops in each site. Our scenario workshops complemented and built on
152 those facilitated by research assistants and were recorded in notebooks and flip charts and
153 post its. .

154

155

156 *Governance and political history*

157 Traditionally, ownership of land in the community is based on kinship, but vested in the
158 Chief, who is the custodian of all land and natural resources in the area. In terms of
159 traditional hierarchy, below Chief Sengwe are headmen (*sadhunhu*) Gezani and Samu and
160 Ngwenyeni. Village heads (*sabhukus*) and councilors play an important role in controlling
161 access to resources like water, land and grazing and forest products. Presently, various
162 types of local land tenure arrangements were exist in the community. These include family
163 land inherited through lineage: family land inherited through paternal lineage, spouse'
164 family land, land rented or leased.

165

166 Ethnic diversity in Sengwe is the result of migration. Archival materials and oral
167 interviews with show that the original inhabitants of the area were the Baloyis and
168 Pfumbis. These were subsequently displaced by various Hlengwe (Shangaan) people

169 (particularly of the Chauke dynasty) who migrated to this area from further south in
170 Mozambique and South Africa in the 1950s. The motivation for these movements appears
171 to have been to escape Mfecane and tribal wars in their former areas. At present, about
172 75% of the population in the three wards are Shangaan, 15% are Karanga, and Ndebele
173 constitute about 7% while Ndau and Venda each comprise about 3% of the population.
174 Culturally, there are strong linkages across the national borders and people share a
175 common language which is Shangaan. There are an Ndebele minority living especially in
176 Malipati ward, a majority of whom are second or third generation descendants of people who
177 were relocated during the forced displacements in Filabusi around 1954. The enactment of
178 the Land Apportionment Act in the 1930s and subsequent legislation led to movement of
179 people from the hinterland and settled in semi-autonomous villages within the Sengwe
180 Area, predominantly occupied by the Shangaan and Venda speaking people. Apart from
181 the Ndebele being moved into the area by the colonial government, Karanga people also
182 moved in after initially being attracted by the area's potential for cattle production.

183

184 Shangaan speaking are the natives and claim to be the "landowners" in the study area.
185 Religious rituals and other traditional practices differ with ethnicity. The Ndebele and
186 Karanga contest the religious, political and cultural authority of the Shangaan. These two
187 minority groups are now calling for more autonomy over their lives and "areas" by openly
188 defying orders to participate in traditional ceremonies that are common among the
189 Shangaan. The inhabitants of Sengwe were heavily affected by the Zimbabwe liberation
190 struggle and the civil war in Mozambique. Repressive and oppressive instruments of
191 colonialism forced villagers into protected villages commonly referred to as "keeps".
192 Protected villages were mainly meant to stop villagers from supporting armed combatants
193 during the liberation struggle. Most Shangaan living in Sengwe have strong family bonds
194 with those in Mozambique and South Africa and these networks have been rekindled in the
195 past decade during the economic challenges with most families benefiting through chain
196 migration. This type of migration occurs when migrants go to destinations where one
197 already has relatives or friends who originated from the same area of origin.

198

199 Cultural differences determine the means of production, accumulation, consumption and
200 social networks for different households. These in turn shape the nature of social
201 organization and perception towards various livelihood strategies. It appears conflicts are

202 multi-layered including those over fertile soils and grazing for livestock as well as political
203 authority and cultural practices such as circumcision. Circumcision ceremonies held by the
204 Shangaan for both men and women are a strong force that influences one's belongingness
205 to the way of life. Conflicts are sometimes over such traditional practices with people from
206 other ethnic groups (such as Karanga, Ndebele and more often Shangaan themselves)
207 defying orders to undergo circumcision. Male circumcision (locally known as *hoko*)
208 ceremonies are held annually. Women attend ceremonies (known as *komba*) were they
209 young women reaching adulthood are trained for womanhood. Women from other ethnic
210 groups are forced to attend such ceremonies only if they marry Shangaan men. Males from
211 non Shangaan ethnic groups (e.g., Karanga and Ndebele) are only asked to attend
212 ceremonies if they marry Shangaan women, especially daughters of Shangaan leaders such
213 as chiefs and headmen. If people from other ethnicities want to assume leadership
214 positions they are often asked to undergo circumcision. For these roles circumcision is
215 eminent-can only be redeemed by receding the post or marriage. Such issues are causing
216 conflicts among the different ethnic groups in the SEL finally leading to calls by the
217 Ndebele especially to establish their own autonomy especially having their own headman.

218

219 **RESULTS**

220 **Livelihood characteristics and strategies in Sengwe Communal Lands**

221 The Sengwe Communal Lands are generally regarded as critical in the development of the
222 TFCA concept in that it espouses the characteristics of a multiple land use zone. Here we
223 discuss the key livelihood strategies for most households in the area. Before discussing
224 main livelihood strategies, we briefly describe the natural resources available in each key
225 land type. There is a high diversity in terms of livelihood portfolios and heterogeneity in
226 terms of household strategies employed by households with key differences existing
227 between wealthy and poor households, male-headed and female headed, based on ethnicity
228 and gender, size and composition of households, among other factors.

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231 *Natural Resources and Land Types*

232 The livelihoods of people living in the Sengwe Area are not homogenous but diverse and
233 heterogeneous. The livelihoods of people are shaped by ecological, economic and
234 institutional factors affecting them. These factors shape the relationships of people among
235 themselves, local people and other actors and people and the resource especially those
236 located within the protected area such as the Gonarezhou National Park. Heterogeneity is
237 shaped and characterised by socio-economic differentiation such as origin of households,
238 level of education, farming practices, sources of income (whether on or off-farm) and
239 technologies employed and natural resource access among other factors (cf. Ellis, 1998;
240 Bryceson 2002). There is diversity at spatial and temporal dependence scales with resource
241 extraction in some cases being occasional (only in time of needs such as in drought years),
242 regular for specific seasons of the year and continuous where resources are important to
243 people's livelihoods. Although recognising such diversity, it appears there are various
244 types of natural resources utilised in the area which a key distinction made between
245 resources located in the protected area (Gonarezhou National Park) and those under
246 communal tenure. Another key distinction is made in terms of land types, between valley
247 and upland areas. The valleys comprise the alluvial areas, which occur principally in
248 association with major rivers like the Bubi, Limpopo and Mwenezi and their tributaries.
249 Villagers distinguish three main valley types: *Pfungwe* comprises areas of thick riverine
250 vegetation that occur immediately alongside rivers (but especially along the Limpopo
251 River) and streams. *Bhanyeni* or *Gumbini* is a more open type, which where undisturbed is
252 typically dominated by ilala palms (*Hyphanae petersiana*) with men mostly engaged in
253 tapping palm wine to make an illicit beer (locally known as *njemani*). These plains occur
254 further away from the main rivers and generally comprise older alluvial deposits,
255 comprising soils of relatively high clay content and are highly prized for cultivation.
256 *Liphaleni* comprises patches of saline soils, which support sparse vegetation dominated by
257 salt bushes and interspersed by areas of short grass. This type is restricted to the Mwenezi
258 river system. All valley units are prone to flooding. The ecological conditions prevailing
259 are such that people are increasingly looking for alternative sources of food and income as
260 frequent droughts affects their livelihood options. From participatory mapping exercises
261 conducted in with locals, resources considered to be important for sustenance include
262 rivers, water pans, fish, ilala, reeds, honey, wild animals and mopane worms. Key
263 resources utilised by both humans and livestock show a high degree of seasonal variations.
264 Interestingly, forest resources appear to have a dual role: forest resources are harvested by

265 households as a coping strategy to overcome shortfalls in periods of stress and as a
266 survival strategy where resources are used for sustenance and informal financial asset used
267 to cover persistent shortages.

268

269 Conflicts are also common especially over access to key communal resources such as ilala
270 (*Hyphenae petersiana*) and mopane worms (*Gonimbrasia belina*) and these are more
271 common during drought years. From interviews with village heads and Focus Group
272 Discussions, it appears the Shangaan people monopolise its use by making a local beer
273 called *njemani*. Though in some way destructive to the plants the product is highly valued
274 both culturally and economically. Ndebele women use ilala palm leaves for basketry and
275 other crafts for sale in neighbouring towns and to South Africa. The Shangaan claim that
276 they are indigenous to the area and tend to exclude other ethnic groups from harvesting
277 such resources. Mopane worms are widely harvested and considered a valuable source of
278 protein at a household level but are also sold either locally or neighbouring towns like
279 Chiredzi and Beitbridge. Mopane worms usually occur from December to January and
280 March to April. Besides mopane worms, forested landscapes provide options for multi-
281 enterprise livelihood strategies and a range of provisioning ecosystem services, such as
282 fodder for livestock, firewood, thatch grass and poles for construction.

283

284 The Sengwe area is sparsely settled with most villages having a low population density.
285 The variability in rainfall distribution influences human settlements with most preferring to
286 settle close to areas with rich alluvial deposits. Rainfall acts on water resources, grazing,
287 livestock, and wildlife, fields (due to flooding and so stimulating opening of new fields in
288 the uplands) and thus influences availability of wild fruits and ilala which are used
289 especially in drought years. The liberation war impacted strongly in terms of human,
290 livestock and wildlife populations. The availability of grazing influences both livestock
291 and wildlife populations with livestock production more dominant in areas with enough
292 grazing. The forced movements of people to protected villages (known as “keeps”)
293 impacted on production capacities in the colonial era. The post-independence support that
294 the area has received from donors such as World Vision has helped in building of
295 infrastructure such as schools, clinics with humanitarian aid agencies continue to provide
296 food relief in drought years and especially to vulnerable resource poor households and
297 child headed households. Disease control programmes such as the erection of veterinary

298 fences are an important landmark in people’s memory and even influence how they think
299 about future efforts to controlling disease transmission within the GLTFCA.

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301

302

303 *Livestock production*

304 Land use outside the protected the Gonarezhou National Park is predominantly subsistence
305 agro-pastoralism. Livestock production forms a major component of the livelihoods for
306 most households in the three wards but is concentrated where there is high abundance of
307 desirable grass species such as *Urochloa mosambicensis*. Cattle are used as a symbol of
308 wealth and power. They provide an important income source in periods of adversity when
309 cropping fails and are used to pay for bride wealth. During the dry season leaves from
310 *Colophospermum mopane* provide forage for livestock. Livestock predation is common
311 especially in villages close to Gonarezhou National Park.

312

313 In the three wards, there are strong institutional arrangements for livestock management.
314 The Department of Livestock and Veterinary Services offers livestock and veterinary to
315 livestock farmers in the area – their mandate is disease control and management. Livestock
316 data from the Animal Health Centres in the wards show relatively high levels of ownership
317 of cattle. For villages that own cattle, the mean number of beasts is about 15.5 per
318 household. From interviews with cattle owners, it appears in areas especially further from
319 the rivers and Gonarezhou National Park, grazing and watering of livestock are problems
320 that villagers normally confront and in a majority of the cases, rely on well and boreholes
321 for livestock watering. Most grazing is in valley plains and in drought years, the GNP is
322 used for grazing of livestock. During wet season, cattle are kept in grazing zones away
323 from fields and in dry season they graze in crop fields. For villages located close to the
324 Limpopo floodplains, grazing is often in uplands during wet season and in the floodplains
325 during the dry season especially around Sengwe Village¹. Livestock production is
326 practiced and used as a livelihood strategy both at specialisation and diversification levels.
327 Some households specialise in cattle production without cropping and these use livestock
328 as a source of income for food security. Other households practice livestock production as

¹ The Limpopo floodplains are used by a majority of villages for grazing and fishing. At interviews and FGDs held in Lisenga, Hodela and Mpandle, the villagers were worried about the effects of fencing of the Limpopo strip on their access to traditional grazing areas and water in the Limpopo river.

329 a way of diversifying risks associated with droughts and do cropping of drought resistant
330 crops such as sorghum and millet.

331

332 Cattle tick-borne diseases are mainly controlled by dipping which is performed regularly
333 during the rainy season. With, support from CIRAD Lowveld Livestock, the veterinary
334 department resuscitated dip tanks in the area and has various research initiatives to
335 understand the dynamics of disease transmission at the human/livestock/wildlife
336 interactions. Dipping committees exist at each of the Animal Health Centres and these
337 promote dipping for livestock and this has contributed to healthy cattle populations as the
338 frequency and efficacy of dipping has reduced the incidence of tick-borne diseases.
339 Generally, there is an increasing awareness of threat of diseases at the wildlife/livestock
340 interface, given the increased movement of wildlife (especially around Malipati and
341 Pahlela/Makani wards) into the Gonarezhou National Park during the dry season.
342 Livestock diseases commonly mentioned from focus group discussions include Foot and
343 Mouth Disease (FMD), heart water and trypanosomiasis and Newcastle for chickens.
344 Further investigations are needed to clearly characterize their occurrence and treatment as
345 some farmers relied on ethnomedicines. A majority of farmers receive information from
346 extensive campaigns that are carried out by the Veterinary Department and CIRAD.
347 Watering for livestock is at major rivers and streams during the wet season while wells and
348 boreholes are used during the dry season. Future movements of cattle in the GLTFCA in
349 general will be influenced by the fencing regimes. At the GLTFCA will comprise of
350 multiple land use, disease control and transmission one of the key threats to livestock
351 production for a majority of the households in the study area. Other important threats were
352 drought, losses to predators, theft and losses to landmines especially for villages living
353 close to the section with landmines (e.g. Mpandle, Maguvisa and Dumisa) Mozambique is
354 seen as an important market for cattle due to significantly higher prices than those
355 obtainable in Zimbabwe. Cattle rustling activities are reportedly carried out by
356 Zimbabweans who connive with Mozambicans.

357

358 *Crop production*

359 Outside protected areas, landuse can easily be linked to the moisture gradient with the
360 intensity of cultivation increasing especially with increasing distance from the GNP and
361 the safari hunting areas. Small-scale irrigation schemes are operating below capacity due
362 to lack of equipment and poor institutional arrangements for managing water. In terms of

363 cropping patterns, maize dominates in the fertile lowland and wet areas while sorghum,
364 groundnuts, roundnuts and cowpea (*Vigna unguilata*) are generally grown in upland areas.
365 Watermelons and sweet sorghum are planted in every field but with greater emphasis in
366 upland fields. Cropping patterns and preferences vary with ethnicity of households with
367 Karanga specializing more in maize and Shangaan and Ndebele oriented towards sorghum
368 and millet. However, sorghum and millet tend not to be severely affected by periodic
369 moisture stresses which characterize the area. Small scale irrigation schemes like the
370 Malipati and Magogogwe are important for household food security. Malipati Irrigation
371 Scheme has about 120 plot holders with an average of 0.1 ha each. Often, plots are fully
372 cropped during the dry season when labour is available. The Malipati irrigation scheme is
373 currently functioning below capacity largely due to high costs of pumping water and
374 maintaining irrigation infrastructure (pumps, canals and pipes) and inputs like fertiliser.

375

376

377 *Household Sources of income*

378 From a sample of 120 households, 75 % of the household income is from sale of livestock
379 especially cattle and small livestock like goats, guinea fowl and chicken. Although most
380 households consider crop farming and livestock keeping being their main income sources,
381 a range of non-farm income sources including petty trade, remittances and temporal labour
382 migration also contribute income. Remittances are common - with an average of 80% of
383 interviewed households have family members – mostly sons – working in South Africa
384 and these send money and goods. Migrants invest mainly in cattle and house construction.
385 Cross-border trade is common especially amongst women. Cross border migration
386 determines the socio-economic welfare of households in the long term and has an impact
387 on household composition in terms of headship and remittances which are often used to
388 buy cattle and food especially in drought years. Migrants are often young men and women
389 aged between 17-35 years and this affects household labour availability during the
390 cropping periods. Cross border migration is common among the Shangaan who view it as
391 a maturity ritual. Ironically, recent data shows that cross border migration is costly:
392 requires money for transport, food and sometimes bribes along the way for a majority of
393 the migrants who do not have requisite travel documents. Migration of young men has
394 resulted in a preponderance of female-headed households and widens the gap between rich
395 households relying on remittances and poorer households (without remittances) who
396 remain more dependent on cropping and often poorly-paid wage labour.

397

398 Household decisions on broader livelihood strategies are influenced by herd composition
399 for those with livestock, seasonal cropping patterns, access to fertile land and agricultural
400 inputs (e.g. seed and labour) and also social arrangements. Household economies rely on a
401 close integration of a wide range of resource management and production systems.
402 Generally, there is great heterogeneity between livelihoods of households in the area and
403 this is shown at a range of scales: between and within villages, land use types and between
404 households depending on households relative access or location to key livelihood
405 resources such as forests, grazing, park etc and between households in villages. This
406 heterogeneity is shaped by a range of forces that change over time and household's
407 capabilities to either cope or respond to shocks to their livelihoods also vary.

408 **Exploring key drivers of change and building community scenarios**

409 *The scenario planning process*

410 Our key objective of carrying out scenario planning exercises in Sengwe was to develop
411 four alternative scenarios for the area, describing in qualitative terms based on agro-
412 ecological conditions, livelihood sources and lifestyles around the 2030. Our main
413 proposition was that to fully take advantage of the opportunities of the GLTFCA, locals
414 need to first understand the uncertainty of its policy environment and the complexity of
415 factors influencing their livelihoods through scenario planning. In this section, we describe
416 the processes that we used. For diagnostic purposes, the study area was divided into five
417 "sites", with each site having on average 4-5 villages neighboring each other to allow for
418 relatively small groups that can hold meetings possible to decide on common interests.
419 These sites are generally accessible by an all-weather gravel road. We also considered
420 distance from the core park area (the Great Limpopo Transfrontier Park commonly
421 referred to as the "corridor" by most locals) and ethnic composition of selected villages.
422 We wanted to experiment with the scenario planning methodology in different
423 circumstances and explore how the drivers and subsequent scenarios would vary
424 depending on location, ethnicity and resource endowments.

425

426 At first we conducted several community level meetings with assistance of field assistants
427 to familiarize the villagers with the aspects of scenario planning methodology and situate
428 its use in the context of the GLTFCA. These workshops started from mid morning and
429 ended around lunch time and in all cases observed the cultures and traditions of the

430 participants such as prayers before and at the close of meetings. From February through
431 March, our focus was to introduce the tenets behind our approach. We held meetings with
432 traditional leaders (such as the Chief, headmen and village heads) and councilors for the
433 three wards. During introductory meetings, the common remark by communities in the
434 three wards has been the slow pace of implementation of the GLTFCA in general and the
435 increased realization of the importance of eco-tourism which was expressed also by the
436 members of the Malipati Development Trust². The intention of these diagnostic exercises
437 was to generate as much useful information from the villages and then integrate the
438 activities from each through bigger workshops were such exercises would continue. Later,
439 attention of workshops shifted to identifying drivers of change which would be useful in
440 coming up with generic community scenarios in each of the three wards. In all cases,
441 introductory meetings and scenario workshops were facilitated by the CASS research
442 team. Research assistants were mainly tasked to work on institutional mapping, historical
443 profiles and identifying key resources for each area. An average of 16 community
444 meetings were held in each ward and the CASS team researchers facilitated at least 4 of
445 these per ward, mainly those involving the whole ward (see Table 1 below).

446

447

² A number of scenic sites are being considered by the Malipati Development Trust for tourism lodges. These include Mashawu Hotsprings. Tourism seems to be dominating most debates on opportunities for the area, this is in part due to the relative attention this had received in the policy arena since the inception of the GLTP.

447 **Table 1** Number of workshops held in each ward
 448

Ward	Villages	Workshops held	Total per ward
Pahlela (ward 13)	Bekani	2	18
	Jimson	1	
	Makapakapa	2	
	Masiya	4	
	Maunze	3	
Malipati (ward 15)	Mtombo	5	19
	Mapolisa	2	
	Matanasa	1	
	Chishinya	2	
	Samu	3	
	Mugibiza	1	
	Maose	3	
	Hadama	1	
	Mafunjwa	2	
	Ngwenyeni	2	
Hadama	1		
Sengwe (ward 14)	Muhlekwani	2	15
	Lisenga	4	
	Hodela	2	
	Kotsvi	6	
	Mupandle	2	
Sengwe	1		

449

450 In order to keep track of all discussions we recorded into notebooks and selected
 451 representatives of key stakeholders groups and formed five scenario working groups
 452 comprising of about 20-25 people per site.

453

454 In “the driver identification phase” of our research process, we asked workshop
 455 participants to discuss and list factors that they thought would be important drivers of
 456 change in the area in the coming 25 – 30 years. In total we identified about 34 drivers
 457 which we classified into groups based on their relationships and impact scales. When
 458 coming up with drivers of change for the South East Lowveld in general, there was
 459 increasing the level of awareness and understanding of the complexity of the wider socio-
 460 ecological system in some wards whilst some could not easily relate to driving forces

461 located outside their arena and in the future. An appreciation of key drivers affecting
462 helped in creating of visions “*muvo*” by the participants during groups. Drivers were
463 identified with the locals and the level of impact of the drivers varied from local, national
464 to regional. Political and macroeconomic drivers affected people in the sites in numerous
465 ways especially over the past 20 years. In one instance, experiences of the theatrical and
466 visual representations that were performed by Resource Africa proved a useful tool to both
467 develop and communicate drivers and issues affecting the locals³. We are exploring the
468 options of using theatre as communication tool to promote the methodology amongst
469 stakeholders and promoting awareness of the complexity of the GLTFCA, both in terms of
470 politics of its evolution and the drivers that will influence livelihoods in the future.

471

472 In post independent Zimbabwe, the political instability of neighboring Mozambique and
473 South Africa during the apartheid era dented peoples’ livelihoods. Political uncertainty and
474 severe economic crisis over the past decade pose constraints to internal and trans-boundary
475 resource arrangements especially in terms of implementation of initiatives. The poor
476 financial performance of CAMPFIRE over the past five years has tended to make locals
477 view the state and especially RDCs with suspicion in delivering services⁴. The weakness
478 of state institutions and general collapse of the economy has pushed locals to migrating to
479 South Africa and Mozambique in search of better opportunities to improve livelihoods⁵.
480 The influence of external drivers on the system were least understood as the tendency by
481 most participants in the scenario exercises was to focus on drivers that are more immediate.
482 Capturing explicitly major areas of uncontrollable uncertainty, which means unpredictable
483 external drivers (e.g. climatic patterns, national economic growth etc) is also difficult when
484 developing scenarios with people whose education and literacy levels are low.

485

486

³ Meeting held at Headman Gezani Court, 01 July 2009. At this meeting after the performance by Resource Africa theatre group, participants could freely identify the issues affecting them and engage in debate on diseases, illegal crossings to South Africa and Mozambique, HIV and AIDS, climate change among other issues. They hailed the performance and wished this could be repeated in all wards in Sengwe Communal Area.

⁴ Interview with Headman Samu 19/08/09 (and during various workshops wherein villagers argued they had not received benefits from the programme since 2003). This is understandable due to the macro-economic collapse characterised by hyperinflation, making payments worthless.

⁵ Focus Group Discussion held at Samu School 19/08/09

486 **Table 2** Ranking of driving forces. Most participants ranked access to agricultural
 487 innovations as the most important driving force, followed by followed by access to better
 488 education and access to better infrastructure. The percentages show the number of
 489 participants accepting the rank of the clustered drivers in the three wards. Follow up
 490 discussions in groups revealed that in all three wards, irrigation opportunities are critical
 491 for improved food security for most households.
 492

Rank	Driving forces	Malipati (N = 67)	Pahlela (N= 140)	Sengwe (N= 93)
1	Access to agricultural technologies (e.g. irrigation, inputs, extension support etc)	100	100	100
2	Access to better education (secondary schools, vocational training centres)	85	90	100
3	Access to infrastructure (transport, communication, energy, livestock and crop markets)	56	100	95
4	Employment opportunities (esp. in tourism and support services)	100	90	100
5	Migration	70	75	95
6	National political outlook	70	80	70
7	Health facilities (HIV and AIDS etc, access to malaria drugs etc)	60	55	90
8	Wealth distribution (income from eco-tourism, wildlife revenue)	100	90	100
9	Climate change (rainfall patterns and variability)	80	65	70
10	Access to micro-credits and donor support services	100	85	60

493
 494 The Sengwe area in which the study falls is generally fragile ecologically and receives less
 495 rainfall. This negatively affects cropping activities and presents persistent water problems
 496 for livestock. Changes in the national policy context - government-led and/or development
 497 interventions in the management of resources within the area and changes in the external

498 economic environment all have effect on the opportunities for locals who live in a transient
499 mode: migrating to areas with opportunities now and again.

500

501 *Building of scenarios with communities*

502 *Structure and sequencing of processes*

503 The primary purpose of building scenarios with communities in our case was for
504 exploratory purposes and also as a decision support tool in the evolution of the TFCA. The
505 adaptation of the methodology from the earlier projects and especially building on the
506 successes and failures of past programmes as CAMPFIRE involved a long process of
507 explanation, elaboration, and discussion with the local farmers and especially traditional
508 leadership. Our proposition was that if stakeholders understand alternative development
509 trajectories and the interrelationships amongst various drivers of change, we could
510 influence their decisions in numerous ways. When building local scenarios, we used the
511 both the forecasting and backcasting approaches to help locals in appreciating the
512 complexities of their environments. Forecasting is exploratory and backcasting is more
513 anticipatory in nature. Exploratory scenarios begin in the present and explore trends into
514 the future while anticipatory scenarios start with a prescribed vision of the future and then
515 work backwards in time to visualise how this future could emerge. Our intention was to
516 experiment with different sets of driver configurations to create futures from which
517 participants can then develop narrative storylines that are understood by all participants.
518 We used simple diagrams to show impact of drivers and asked participants to comment on
519 them. In the backcasting approach local people selected desirable end points based on
520 current appreciation of the key drivers of change which we helped to group when forming
521 driver matrices. This is because the long-term objective of the CASS project is to generate
522 identified sets of short to medium term plans (strategies) aimed at achieving the desired
523 futures. Backcasting stimulated critical reflection of key drivers focusing on local realities
524 and the impacts of negative drivers on the flow and amount of goods and services for
525 ecosystem health.

526

527 Our work to date has resulted in generic scenarios which we apply to the three wards. The
528 four scenarios are “Managing on the Margins”, “Agricultural Advance”, “Tourism Boom”
529 and “Devolution vs Patronage”. Further work will be on exploring and identifying clear

530 policy proposals and actions for achieving the desired futures. The generic scenarios are
531 described below⁶:

532

533 **Scenario 1: ‘Managing on the Margins’**

534 This is the current scenario - Inaccessibility due to poor roads and no bridge linking the
535 study area to South Africa. Poorly performing wildlife management programme
536 (CAMPFIRE). Devolution of power ends at RDC level. Residents complain that they
537 receive virtually nothing from the CAMPFIRE project. Illegal hunting is rampant and has
538 been ‘legalised’ in the minds of most villagers. The local community does not value
539 wildlife. They only see bad activities done by wildlife; destruction of crops and killing
540 livestock. Costs of staying with wildlife outweigh benefits. Hence, some locals are hostile
541 to ecotourism and sustainable management initiatives like the GLTFCA. Small-scale
542 irrigation schemes are not fully functional due to economic and political problems. There
543 is a continuous failure of irrigation institutions (e.g. committee) to mobilise resources to
544 fully utilise all land on the scheme. Locals rarely use it due to lack of diesel. Food security
545 remain a key challenge with most villages relying more on imports from South Africa and
546 donor food relief programmes. Bende Mutale across the Limpopo remains a key source of
547 maize meal and other basic needs. Remittances are common – every month *marachas*⁷
548 delivers groceries and other goods from South Africa. High prevalence of crop destruction
549 and livestock predation prevail. Residents experience huge losses of livestock to diseases
550 and pests. Cattle rustling into Mozambique remain a challenge. Illegal activities like
551 smuggling marijuana from Mozambique are also rampant. Employment is limited and
552 seasonal. A few people are employed during the hunting season to assist safari hunters.
553 There are very few high schools in the area, locals use traditional medicines and prefer not
554 to visit the local clinics which do not have drugs most of the time. Locals especially
555 Shangaan do not value education. Droughts and dry spells are common. Almost every year
556 some parts of Sengwe area experience a certain type of drought. Problem animals such as
557 elephants cause havoc especially in areas close to the Gonarezhou. They destroy people’s
558 fields, leaving virtually nothing. Locals also believe that, the valley has fertile alluvial soils
559 which do not require fertilisers. Some experiment with manure on the uplands and get
560 bumper harvests in good rainfall years. Irrigation soils are used to fertilisers hence, they
561 require a lot of fertilisers. In-migration takes place, but at a very slow pace. Residents are

⁶ These are descriptions from summaries from each site.

⁷ These are small trucks commonly referred to as *marachas* used by most migrants in South Africa to send goods to their families back in Zimbabwe.

562 free to put up houses anywhere and anyhow. Local cultural practices continue to influence
563 mindsets for the youth, the elderly participate more in initiation ceremonies

564 **Scenario 2: “Agricultural advance”**

565 Although there is erratic rainfall, in this scenario, participants felt that advances in
566 constructing irrigation infrastructure would help greatly improve their welfare by 2030.
567 Participants in nearly all villages felt that small-scale irrigation opportunities would
568 increase food security and reduce their reliance on donor food relief programmes.
569 Complete renovation of the irrigation takes place. In this scenario, all villagers realise that
570 dry-land cropping is unsustainable. Dry land farming is heavily reduced. The habitat for
571 wildlife and pastures for livestock increases and improves. Irrigation engines use
572 electricity instead of diesel. All wards have irrigation schemes which are fenced so that
573 crops are not destroyed by wildlife. Parks workers stay in Sengwe area in order for them to
574 respond to problem animals instantly. But this does not augur well with some of the
575 community members who enjoy ‘illegal’ hunting. Credits for inputs and agricultural
576 equipment are made available by the Government and donors. Locals adopt new farming
577 technologies. Farming in the irrigation is done throughout the year. Farmers are taught
578 good farming methods so that sediment yield is limited. Livestock numbers are controlled
579 since little benefit is coming from livestock production. Fencing regimes in place control
580 diseases transmission. Locals begin to explore cattle markets. Opportunities for beef
581 certification are explored by Cattle Producers Association. Strong disease control
582 programmes in place.

583

584

585 **Scenario 3 “Tourism boom”**

586 Locals own lodges in the conservation area especially at prime locations such as Hot
587 Springs. Ecotourism flourishes due to the increased wildlife numbers and marketing by as
588 a block for GLTFCA. There is compatibility between poverty alleviation and tourism
589 growth policies. The local community is empowered with skills such as basket and broom
590 making using the locally available ilala palm. Employment in tourism related jobs soars
591 especially amongst those from vocational training centres. Community reliance on natural
592 resources drops, costs and benefits of conservation direct and immediate. The local
593 community recognizes the significance of wildlife. Illegal hunting decreases. Devolution
594 of tenure rights and power ends at local community level. The locals are now involved in

595 decision making in issues to do with revenue from ecotourism and safari hunting. The
596 local community manages the portion of the GLTFCA next to them. Parents are educated
597 on the significance of education to their children. In 2030, all children go to primary and
598 secondary schools. The living conditions of the local community improve greatly.
599 Infrastructural development is limited so that the wilderness and habitat for wildlife are
600 maintained and improved. Major developments done are tourism related. However, natural
601 resource-based livelihoods such as crop production and livestock rearing are also upheld
602 though controlled. Measures are put in place so that ‘traditional’ hunting is also
603 accommodated. Government policies are not deterrent to investors. A small bridge “The
604 Crossing Point” which links Zimbabwe and South Africa is operational. Huge and heavy
605 trucks are not allowed to use that route. This helps to curb the problems of in-migration
606 and the spread of sexually transmitted diseases like HIV/AIDS. Traditional leaders play
607 key role in allocating land and resolving disputes in irrigation schemes. Regulations are set
608 so that kraal heads do not accept in-migrants. Residents now have fixed homesteads with
609 electricity and tape water. In 2025, ecotourism flourishes and residents’ reliance on natural
610 resources has been greatly reduced. Look and learn visits to other countries, Cultural
611 exchange programmes with neighbouring countries. The local community now values
612 ecotourism and sustainable management initiatives such as the GLTFCA.

613

614 **Scenario 4: “Villagisation” also called “Devolution vs Patronage”**

615

616 Sengwe area received high rainfall – flooding common on the lowlands. Flooding results
617 in destruction of habitat for wildlife and pastures for livestock since people clear more land
618 for dry land farming. Local community especially are convinced that dry land farming is
619 more profitable than utilising the irrigation. Tradition takes its toll and is entrenched.
620 Cultural shock, locals continue to resent tourists. Therefore, more rainfall means more land
621 is cleared for dry land farming. Destruction of the wilderness leads to reduction in wildlife
622 numbers and the scenic nature of the area. This results in less revenue from ecotourism.
623 Strong elite capture, devolution of rights for wildlife and power ends rests with RDC and
624 top government. The little revenue that is obtained from ecotourism is spent at RDC level.
625 Little of the revenue that is generated from ecotourism is used to maintain wildlife or
626 alleviate poverty. The local community becomes unreceptive to ecotourism and sustainable
627 management initiatives such as the GLTFCA. Eventually, the local people resort to
628 “illegal” hunting, arson, cutting of game fences and general disruption of tourism activities

629 as a way of securing some benefits or protests. Consequently, employment in tourism
630 related jobs plummets. Locals are retrenched first. The majority of the locals are illiterate.
631 Hence, they occupy lowest posts which are affected first. The local community is forced to
632 rely heavily on natural resources. They sell resources such as game meat, firewood and
633 herbs at low prices. Further destruction of the environment ensues. Locals also continue
634 with their illegal activities such as smuggling marijuana from Mozambique and cattle
635 rustling. Prostitution soars. Incidents of sexually transmitted diseases like HIV/AIDS and
636 related infections such as tuberculosis (TB) increase. Prevalence of diseases is exacerbated
637 - buffalos and lions from Kruger National Park are infected by bovine tuberculosis (BTB).
638 These infections might be transmitted to livestock and eventually to humans. Local
639 community spends money on medical bills. They also spend productive time caring for the
640 infected and affected. Further impoverishment of the local community takes place since
641 they sell some of their assets to cover medical bills and funeral costs. Human population
642 increases rapidly as a result of in-migration. The area is now highly accessible. Tared
643 roads and a bridge increase the accessibility of the area. In-migrants are given pieces of
644 land by kraal heads. Further destruction of the wilderness takes place. The idea of
645 achieving a win-win situation among humans, wildlife and livestock reaches a dead end.

646
647 The local community is equipped with skills such as broom and basket making using
648 locally available ilala palm. Tourism growth and poverty alleviation policies are
649 compatible. Local community's reliance on natural resources and farming decreases and
650 devolution of tenure rights and power ends at community level. The community makes
651 decisions on issues that involve management of wildlife and other natural resources found
652 in the area. They manage the portion of the GLTFCA next to them, with minimal
653 assistance from the RDC. Measures on how to rescue wild animals trapped by floods are
654 put in place since reduction in wildlife numbers entails reduction in revenue from
655 ecotourism. Livestock numbers are controlled. Infrastructural development is limited so
656 that the habitat for wildlife is maintained. Secondary schools and hospitals are built. In
657 2030, every child goes to school and parents know the essence of education. Very few
658 people consider dry land crop production and selling of natural resources as livelihood
659 strategies. Majority of the locals relies on employment in tourism related jobs, revenue
660 from ecotourism and selling of craft products to both local and foreign tourists. Residents
661 are able to rehabilitate their flood destroyed irrigation with little assistance from donors
662 and government.

663 Despite the area being endowed with natural resources, most residents are poor. The
664 majority of the residents including young people are still illiterate, twenty-nine years after
665 independence. These illiterate and poor people contribute to environmental degradation.
666 Hence, they seem to be seating on a time bomb which can explode any time.

667

668 The four scenarios were compiled from workshops with villages in the three wards.
669 Further work will be done on testing on refinishing these scenarios with other stakeholders
670 especially at district level. In the next months focus will be on promoting stakeholder
671 dialogue with these local communities.

672

673 **Discussion**

674 It is instructive to note that the process of experimenting with the methodology on the
675 CASS project is ongoing. Here we give insights based on a year of ethnographic study
676 with communities in the Lowveld. In the trajectory of experimenting with the local-level
677 participatory scenario approach we realise that such processes take more time and effort
678 than conventional research approaches. In most scenario studies, practitioners often adopt
679 scenario planning methodologies and practices that have not been subject to the type of for
680 example, in-depth case study or ethnographic research that would produce reflective,
681 context-rich, history sensitive descriptions of scenarios-in practice, providing an additional
682 lens with which to view their efficacy. Most studies tend to be unreflective accounts of
683 scenario planning interventions where the academic authors also acted as consultants⁸. Our
684 approach has merits in that we reflect strongly on the experiences of using the
685 methodology, dwelling more on the process as much as the outcome and distilling lessons
686 using a case study approach. In our case, developing participatory scenarios proved to be a
687 useful tool to quickly assess some of the major hopes, fears and thoughts about the future
688 among people in the study area. Such an overview proved important especially given our
689 (CASS department) earlier involvement in projects such as CAMPFIRE. We did not
690 proscribe solutions to local problems but only helped to search for locally robust strategies
691 to overcome some of the inherent challenges posed by living on the edge of protected areas.

692

⁸ A draft paper is in preparation on the experiences and promises of the scenario planning approach in the context of the GLTFCA.

693 We also note that although noble in formulation, the scenarios that emerge from working
694 with communities reflect in part local realities but need to be linked to other concerns for
695 the entire GLTFCA. This can be achieved by ensuring active representation of community
696 interests in the institutional framework driving GLTFCA implementation. The current
697 three-tier system: the ministerial, joint management board (JMB) and the various sub-
698 committees does not build from local voices. There is no institutional representation at
699 community level on some of the concerns and aspirations of communities living at the
700 edge of the GLTP. Such representation is strategic and would provide a continuously link
701 between key-decision makers, policy and committees. Communication is essential to build
702 trust amongst stakeholders: communication from local to higher levels and vice versa.
703 External facilitators can play an important role in linking the two fronts and promoting
704 knowledge transfer that can inform policy debates on the alternative futures. Scenario
705 planning affords locals to think of issues that they would not have ordinarily thought and
706 this transcends the here-and-now mode of livelihood strategies.

707

708 The impact and certainty of drivers vary depending on the scale. Often drivers operating at
709 one scale may be absent at another and scenarios methods should take this into account.
710 Recognizing such cross-linkages was important to avoid the inherent risk of getting very
711 much focused at community-level and neglect the big picture, which for the CASS project
712 is testing the applicability of the scenario planning methodology and trying to link between
713 different levels in planning for its implementation. The focus is on investigating plausible
714 alternative livelihoods (futures/scenarios) for the GLTFCA and various components within
715 it. Although, the focus has been on building scenarios at a local level, the extent to which
716 these scenarios can be linked to across scales has not been explored. This is especially so
717 given the fact that no formal scenario planning initiatives exist in the GLTFCA aimed at
718 influencing stakeholders in the long run. Even through scenarios were to be developed at a
719 higher technical level, they still need to be linked to social and economic realities at a local
720 level. In this study general scenarios developed will be aggregated for the three wards and
721 linked to technical issues emerging for the GLTFCA such as disease and livestock controls
722 and tourism promotion. The intention of the current study is explore how single scale
723 scenarios constructed at a single focal scale (in this case with communities at the local
724 level) can loosely be linked to higher scales. Giller et al (2007) have argued that complex
725 problems around natural resource conflicts frequently cannot be solved at one societal
726 level or sphere, and that especially the local space for manoeuvre is compressed by

727 realities and dynamics at higher levels. We observed that a major difficulty of involving
728 diverse stakeholders is the difference in epistemologies or knowledge systems across
729 various actors. The same words or concepts are often understood differently at different
730 scales, between scientists and stakeholders, and among stakeholders. Facilitating scenario
731 exercises that seek to promote dialogue between stakeholders at different scales are
732 particularly challenging. In developing scenarios with different sets of stakeholders, it is
733 important to identify and capture differences in values and perceptions. In the study areas,
734 different sets of issues and opportunities came into focus. Often, it results in an increased
735 appreciation of perspectives from other scales and a greater appreciation of cross-scale
736 processes and trade-offs between scales.

737

738 **CONCLUSION**

739 In this last section, we look more generally at the philosophy of scenario planning and
740 advance some lessons based on different conceptual lens for approaching the
741 methodology. In the approach we use, implicit assumptions exist which List (2004 p24)
742 identifies as a ‘fan model’ perspective, where multiple potential futures are ontologically
743 acceptable whilst a single shared present and past are presumed. This denies the
744 situatedness and constructive nature of the present and past, which are not fixed and
745 immobile but subject to constant re-interpretation as we understand and reflect more. This
746 re-perceiving of the past and present inevitably influences how we perceive the future
747 which itself is not fixed – there are multiple futures and participants should ideally
748 negotiate the future (cf Murphree, 2004).

749

750 In our final words, we return to scholarship: scenarios draw mainly from ethnographic
751 research (Hannabuss, 2001), Chermack and van der Merwe (2003 p.446) see social
752 construction influencing scenario planning in four ways: in the individual construction of
753 knowledge; the social influences on individual constructions; the ‘*situatedness*’ and
754 contextual requirements of knowledge construction, and; the social construction of reality.
755 There is a deep relationship between agency and structure. Our world is socially
756 constructed worlds making the actual building of scenarios an arena in which facilitators
757 and participants simultaneously influence the outcomes of the shared process. Creation of
758 scenarios involves actors – both scenario planners and facilitators - engaging in multiple
759 acts of creation and interpretation of meaning. It is dependant upon the knowledge of those
760 most familiar with their immediate situation, and those concerned about and affected by

761 long and short-term decision making in their region. For legitimacy, workshops should
762 wide groups of participants from different knowledge and institutional backgrounds, as
763 well as having varying degrees of decision-making power.

764

765 Participants welcomed the approach as an a valuable, unique and innovative approach that
766 tackles key issues in planning processes and noted that it is useful as a decision support
767 tool in exploring policy and development options of the GLTFCA. Workshops have
768 resulted in a generic orientation by most villages to “think using the methods of scenario
769 planning”⁹. However, villages still lack the ability to name and critically understand the
770 scale and impact of the identified drivers on plausible futures. This is due to low education
771 levels and complexity of approach. Judging from scenario building workshops, it seems
772 the degree of control that stakeholders (especially local farmers etc) have over driving
773 forces of change is not related to the scale at which we carry out the exercises. We noted
774 that driving forces of change at the local scale are often outside the control of the affected
775 farmers. Impact scales for drivers vary and participants often thought of strategies that
776 enhance their livelihoods in the short to medium term. The solutions to reach the desired
777 end points often rest in another sphere that they do not control. In addition, setting up such
778 initiatives often requires the provincial/district authority to support infrastructural
779 development. What emerged is that these scenario exercises help position local farmers to
780 generally better understand the larger forces affecting their communities and negotiate
781 with stakeholders that can provide key services and functions to pursue the desired futures.
782 The focus of the main Scenario Planning Project is on crafting institutional and
783 organizational capabilities for locals to design resource management regimes that are
784 responsive to the emergence of the GLTFCA - this has not been fully internalized by most
785 communities.

786

787

⁹ Numerous occasions when we used the “before and after” technique to evaluate the usefulness of the approach with participants in Focus Groups.

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